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SENATE BILL 6803

State of Washington 57th Legislature

2002 Regular Session

By Senators Prentice and Winsley

Read first time 02/06/2002. Referred to Committee on Labor, Commerce & Financial Institutions.

- 1 AN ACT Relating to the prohibition of unfair practices by motor
- 2 vehicle manufacturers and dealers; amending RCW 46.96.105 and
- 3 46.96.185; adding new sections to chapter 46.96 RCW; and creating a new
- 4 section.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 46.96.105 and 1998 c 298 s 1 are each amended to read 7 as follows:
- 8 (1) Each manufacturer shall specify in its franchise agreement, or
- 9 in a separate written agreement, with each of its dealers licensed in
- 10 this state, the dealer's obligation to perform warranty work or service
- 11 on the manufacturer's products. Each manufacturer shall provide each
- 12 of its dealers with a schedule of compensation to be paid to the dealer
- 13 for any warranty work or service, including parts, labor, and
- 14 diagnostic work, required of the dealer by the manufacturer in
- 15 connection with the manufacturer's products.
- 16 (2) All claims for warranty work for parts and labor made by
- 17 dealers under this section shall be submitted to the manufacturer
- 18 within one year of the date the work was performed. All claims
- 19 <u>submitted must be</u> paid by the manufacturer within thirty days following

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- receipt, provided the claim has been approved by the manufacturer. The manufacturer has the right to audit claims for warranty work and to charge the dealer for any unsubstantiated, incorrect, or false claims for a period of one year following payment. However, the manufacturer may audit and charge the dealer for any fraudulent claims during any period for which an action for fraud may be commenced under applicable state law.
- 8 (3) All claims submitted by dealers on the forms and in the manner 9 specified by the manufacturer shall be either approved or disapproved 10 within thirty days following their receipt. The manufacturer shall notify the dealer in writing of any disapproved claim, and shall set 11 forth the reasons why the claim was not approved. Any claim not 12 specifically disapproved in writing within thirty days following 13 receipt is approved, and the manufacturer is required to pay that claim 14 15 within thirty days of receipt of the claim.
- NEW SECTION. Sec. 2. A new section is added to chapter 46.96 RCW to read as follows:
- 18 MANUFACTURER INCENTIVE PROGRAMS. (1) A manufacturer or distributor shall pay a motor vehicle dealer's claim for payment or other 19 compensation due under any manufacturer incentive program within thirty 20 days after approval of the claim. A claim that is not disapproved or 21 disallowed within thirty days after the manufacturer or distributor 22 23 receives the claim is automatically deemed approved. If the motor 24 vehicle dealer's claim is not approved, the manufacturer or distributor 25 shall provide the dealer with written notice of the reasons for the disapproval at the time notice of disapproval is given. 26
 - (2) A manufacturer may not deny a claim based solely on a motor vehicle dealer's incidental failure to comply with a specific claim-processing requirement that results in a clerical error or other administrative technicality.
- 31 (3) Notwithstanding the terms of a franchise agreement or other 32 contract with a manufacturer or distributor, a motor vehicle dealer has 33 one year after the expiration of a manufacturer or distributor 34 incentive program to submit a claim for payment or compensation under 35 the program.
- 36 (4) Notwithstanding the terms of a franchise agreement or other 37 contract with a dealer and except as provided in subsection (5) of this 38 section, after the expiration of one year after the date of payment of

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- 1 a claim under a manufacturer or distributor incentive program, a
 2 manufacturer or distributor may not:
- 3 (a) Charge back to a motor vehicle dealer, whether directly or 4 indirectly, the amount of a claim that has been approved and paid by 5 the manufacturer or distributor under an incentive program;
- 6 (b) Charge back to a motor vehicle dealer, whether directly or 7 indirectly, the cash value of a prize or other thing of value awarded 8 to the dealer under an incentive program; or
- 9 (c) Audit the records of a motor vehicle dealer to determine 10 compliance with the terms of an incentive program. Where, however, a 11 manufacturer or distributor has reasonable grounds to believe that the 12 dealer committed fraud with respect to the incentive program, the 13 manufacturer or distributor may audit the dealer for a fraudulent claim 14 during any period for which an action for fraud may be commenced under 15 applicable state law.
- 16 (5) Notwithstanding subsection (4)(a) and (b) of this section, a 17 manufacturer or distributor may make charge-backs to a motor vehicle dealer if, after completion of an audit of the dealer's records, the 18 19 manufacturer or distributor can show, by a preponderance of the 20 evidence, that (a) the claim was intentionally false or fraudulent at the time it was submitted to the manufacturer or distributor, or (b) 21 with respect to a claim under a service incentive program, the repair 22 23 work was improperly performed in a substandard manner or was 24 unnecessary to correct a defective condition.
- 25 **Sec. 3.** RCW 46.96.185 and 2000 c 203 s 1 are each amended to read 26 as follows:
- (1) Notwithstanding the terms of a franchise agreement, a manufacturer, distributor, factory branch, or factory representative, or an agent, officer, parent company, wholly or partially owned subsidiary, affiliated entity, or other person controlled by or under common control with a manufacturer, distributor, factory branch, or factory representative, shall not:
- 33 (a) Discriminate between new motor vehicle dealers by selling or 34 offering to sell a like vehicle to one dealer at a lower actual price 35 than the actual price offered to another dealer for the same model 36 similarly equipped;

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(b) Discriminate between new motor vehicle dealers by selling or offering to sell parts or accessories to one dealer at a lower actual price than the actual price offered to another dealer;

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- (c) Discriminate between new motor vehicle dealers by using a promotion plan, marketing plan, or other similar device that results in a lower actual price on vehicles, parts, or accessories being charged to one dealer over another dealer;
- (d) Discriminate between new motor vehicle dealers by adopting a method, or changing an existing method, for the allocation, scheduling, or delivery of new motor vehicles, parts, or accessories to its dealers that is not fair, reasonable, and equitable. Upon the request of a dealer, a manufacturer, distributor, factory branch, or factory representative shall disclose in writing to the dealer the method by which new motor vehicles, parts, and accessories are allocated, scheduled, or delivered to its dealers handling the same line or make of vehicles;
- (e) Give preferential treatment to some new motor vehicle dealers over others by refusing or failing to deliver, in reasonable quantities and within a reasonable time after receipt of an order, to a dealer holding a franchise for a line or make of motor vehicles sold or distributed by the manufacturer, distributor, factory branch, or factory representative, a new vehicle, parts, or accessories, if the vehicle, parts, or accessories are being delivered to other dealers, or require a dealer to purchase unreasonable advertising displays or other materials, or unreasonably require a dealer to remodel or renovate existing facilities as a prerequisite to receiving a model or series of vehicles;
- (f) Compete with a new motor vehicle dealer by acting in the capacity of a new motor vehicle dealer, or by owning, operating, or controlling, whether directly or indirectly, a motor vehicle dealership in this state. It is not, however, a violation of this subsection for:
- (i) A manufacturer, distributor, factory branch, or factory representative to own or operate a dealership for a temporary period, not to exceed two years, during the transition from one owner of the dealership to another where the dealership was previously owned by a franchised dealer and is currently for sale to any qualified independent person at a fair and reasonable price. The temporary operation may be extended for one twelve-month period on petition of the temporary operator to the department. The matter will be handled

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as an adjudicative proceeding under chapter 34.05 RCW. A dealer who is 1 a franchisee of the petitioning manufacturer or distributor may 2 intervene and participate in a proceeding under this subsection 3 4 (1)(f)(i). The temporary operator has the burden of proof to show justification for the extension and a good faith effort to sell the 5 dealership to an independent person at a fair and reasonable price; 6

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7 (ii) A manufacturer, distributor, factory branch, or factory 8 representative to own or operate a dealership in conjunction with an 9 independent person in a bona fide business relationship for the purpose of broadening the diversity of its dealer body and enhancing opportunities for qualified persons who are part of a group who have historically been underrepresented in its dealer body, or other 12 13 qualified persons who lack the resources to purchase a dealership 14 outright, and where the independent person: (A) Has made a significant, bona fide capital investment in the dealership that is subject to loss; (B) has an ownership interest in the dealership; and (C) operates the dealership under a bona fide written agreement with manufacturer, distributor, factory branch, or representative under which he or she will acquire all of the ownership interest in the dealership within a reasonable period of time and under reasonable terms and conditions. The manufacturer, distributor, factory branch, or factory representative has the burden of proof of establishing that the acquisition of the dealership by the independent person was made within a reasonable period of time and under reasonable terms and conditions;

(iii) A manufacturer, distributor, factory branch, or factory representative to own or operate a dealership in conjunction with an independent person in a bona fide business relationship where the independent person: (A) Has made a significant, bona fide capital investment in the dealership that is subject to loss; (B) has an ownership interest in the dealership; and (C) operates the dealership under a bona fide written agreement with the manufacturer, distributor, factory branch, or factory representative under which he or she will acquire all of the ownership interest in the dealership within a reasonable period of time and under reasonable terms and conditions. manufacturer, distributor, factory branch, The or factory representative has the burden of proof of establishing that the acquisition of the dealership by the independent person was made within a reasonable period of time and under reasonable terms and conditions.

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- The number of dealerships operated under this subsection (1)(f)(iii) 1 2 may not exceed four percent rounded up to the nearest whole number of 3 a manufacturer's total of new motor vehicle dealer franchises in this 4 state;
- (iv) A truck manufacturer to own, operate, or control a new motor 5 vehicle dealership that sells only trucks of that manufacturer's line 7 make with a gross vehicle weight rating of 12,500 pounds or more, and the truck manufacturer has been continuously engaged in the retail sale of the trucks at least since January 1, 1993; or

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- 10 (v) A manufacturer to own, operate, or control a new motor vehicle dealership trading exclusively in a single line make of the 11 manufacturer if (A) the manufacturer does not own, directly or 12 13 indirectly, in the aggregate, in excess of forty-five percent of the total ownership interest in the dealership, (B) at the time the 14 15 manufacturer first acquires ownership or assumes operation or control 16 of any such dealership, the distance between any dealership thus owned, 17 operated, or controlled and the nearest new motor vehicle dealership trading in the same line make of vehicle and in which the manufacturer 18 19 has no ownership or control is not less than fifteen miles and complies 20 with the applicable provisions in the relevant market area sections of this chapter, (C) all of the manufacturer's franchise agreements confer 21 rights on the dealer of that line make to develop and operate within a 22 defined geographic territory or area, as many dealership facilities as 23 24 the dealer and the manufacturer agree are appropriate, and (D) as of 25 January 1, 2000, the manufacturer had no more than four new motor 26 vehicle dealers of that manufacturer's line make in this state, and at 27 least half of those dealers owned and operated two or more dealership facilities in the geographic territory or area covered by their 28 franchise agreements with the manufacturer; 29
- 30 (g) Compete with a new motor vehicle dealer by owning, operating, 31 or controlling, whether directly or indirectly, a service facility in this state for the repair or maintenance of motor vehicles under the 32 33 manufacturer's new car warranty and extended warranty. Nothing in this 34 subsection (1)(g), however, prohibits a manufacturer, distributor, 35 factory branch, or factory representative from owning or operating a service facility for the purpose of providing or performing 36 37 maintenance, repair, or service work on motor vehicles that are owned the manufacturer, distributor, factory branch, or factory 38 39 representative;

SB 6803 p. 6 (h) Use confidential or proprietary information obtained from a new motor vehicle dealer to unfairly compete with the dealer. For purposes of this subsection (1)(h), "confidential or proprietary information" means trade secrets as defined in RCW 19.108.010, business plans, marketing plans or strategies, customer lists, contracts, sales data, revenues, or other financial information;

- (i) Terminate, cancel, or fail to renew a franchise with a new motor vehicle dealer based upon any of the following events, which do not constitute good cause for termination, cancellation, or nonrenewal under RCW 46.96.060: (i) The fact that the new motor vehicle dealer owns, has an investment in, participates in the management of, or holds a franchise agreement for the sale or service of another make or line of new motor vehicles, or (ii) the fact that the new motor vehicle dealer has established another make or line of new motor vehicles or service in the same dealership facilities as those of the manufacturer or distributor;
- (j) Coerce or attempt to coerce a new motor vehicle dealer to refrain from, or prohibit or attempt to prohibit a new motor vehicle dealer from acquiring, owning, having an investment in, participating in the management of, or holding a franchise agreement for the sale or service of another make or line of new motor vehicles or related products, or establishing another make or line of new motor vehicles or service in the same dealership facilities, if acquiring, owning, investing, managing, or holding a franchise for such additional make or line of vehicles or products is supported by reasonable business considerations, including but not limited to capitalization requirements, sales and service facilities, personnel, market share, and return on investment. The burden of proving by a preponderance of the evidence that reasonable business considerations do not support or justify the additional make or line of new motor vehicles or products or nonexclusive facilities is on the manufacturer.
- (2) Subsection (1)(a), (b), and (c) of this section do not apply to sales to a motor vehicle dealer: (a) For resale to a federal, state, or local government agency; (b) where the vehicles will be sold or donated for use in a program of driver's education; (c) where the sale is made under a manufacturer's bona fide promotional program offering sales incentives or rebates; (d) where the sale of parts or accessories is under a manufacturer's bona fide quantity discount program; or (e) where the sale is made under a manufacturer's bona fide fleet vehicle

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- 1 discount program. For purposes of this subsection, "fleet" means a
- 2 group of fifteen or more new motor vehicles purchased or leased by a
- 3 dealer at one time under a single purchase or lease agreement for use
- 4 as part of a fleet, and where the dealer has been assigned a fleet
- 5 identifier code by the department of licensing.
 - (3) The following definitions apply to this section:
- 7 (a) "Actual price" means the price to be paid by the dealer less
- 8 any incentive paid by the manufacturer, distributor, factory branch, or
- 9 factory representative, whether paid to the dealer or the ultimate
- 10 purchaser of the vehicle.
- 11 (b) "Control" or "controlling" means (i) the possession of, title
- 12 to, or control of ten percent or more of the voting equity interest in
- 13 a person, whether directly or indirectly through a fiduciary, agent, or
- 14 other intermediary, or (ii) the possession, direct or indirect, of the
- 15 power to direct or cause the direction of the management or policies of
- 16 a person, whether through the ownership of voting securities, through
- 17 director control, by contract, or otherwise, except as expressly
- 18 provided under the franchise agreement.
- 19 (c) "Motor vehicles" does not include trucks that are 14,001 pounds
- 20 gross vehicle weight and above or recreational vehicles as defined in
- 21 RCW 43.22.335.
- 22 (d) "Operate" means to manage a dealership, whether directly or
- 23 indirectly.

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- (e) "Own" or "ownership" means to hold the beneficial ownership of
- 25 one percent or more of any class of equity interest in a dealership,
- 26 whether the interest is that of a shareholder, partner, limited
- 27 liability company member, or otherwise. To hold an ownership interest
- 28 means to have possession of, title to, or control of the ownership
- 29 interest, whether directly or indirectly through a fiduciary, agent, or
- 30 other intermediary.
- 31 (4) A violation of this section is deemed to affect the public
- 32 interest and constitutes an unlawful and unfair practice under chapter
- 33 19.86 RCW. A person aggrieved by an alleged violation of this section
- 34 may petition the department to have the matter handled as an
- 35 adjudicative proceeding under chapter 34.05 RCW.
- 36 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 46.96 RCW
- 37 to read as follows:

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RIGHT OF FIRST REFUSAL. (1) In the event of a proposed sale or transfer of a new motor vehicle dealership involving the transfer or sale of more than fifty percent of the ownership interest in, or more than fifty percent of the assets of, the dealership at the time of such transfer or sale, where the franchise agreement for the dealership contains a right of first refusal in favor of the manufacturer or distributor, then notwithstanding the terms of the franchise agreement, the manufacturer or distributor must be permitted to exercise a right of first refusal to acquire the dealership only if all of the following requirements are met:

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- (a) The manufacturer or distributor sends by certified mail, return receipt requested, or delivers by personal service, notice of its intent to exercise its right of first refusal within forty-five days of receipt of the completed proposal for the proposed sale or transfer; and
- (b) The exercise of the right of first refusal will result in the motor vehicle dealer receiving consideration, terms, and conditions that are equal to or better than that for which the dealer has contracted in connection with the proposed transaction.
- 20 (2) Notwithstanding subsection (1) of this section, the 21 manufacturer's or distributor's right of first refusal does not apply 22 to a proposed transaction involving any of the following purchasers or 23 transferees:
- (a) A purchaser or transferee who has been preapproved by the manufacturer or distributor with respect to the transaction;
- (b) A designated successor as defined in RCW 46.96.020, or a designated successor as defined in the franchise agreement who has been approved in writing by the manufacturer;
- (c) A family member or members, including the spouse, biological or adopted child, grandchild, spouse of a child or grandchild, brother, sister or parent of the dealer-operator or one or more of the dealership's owners;
- 33 (d) A manager employed by the motor vehicle dealer in the 34 dealership during the previous five years who is otherwise qualified as 35 a dealer-operator;
- (e) A partnership, corporation, limited liability company, or other entity controlled by any of the family members of the dealer-operator; or

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(f) A trust established or to be established for the purpose of allowing the new motor vehicle dealer to continue to qualify as such under the manufacturer's or distributor's standards, or provides for the succession of the franchise agreement to designated family members or qualified management in the event of the death or incapacity of the dealer-operator or its principal owner or owners.

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7 (3) As a condition to the manufacturer or distributor exercising 8 its right of first refusal, the manufacturer or distributor shall pay 9 the reasonable expenses, including attorneys' fees, incurred by the 10 proposed purchaser or transferee in negotiating, and undertaking an action to consummate, the contract for the proposed sale of the 11 dealership. In addition, the manufacturer or distributor shall pay the 12 13 reasonable expenses, including attorneys' fees, incurred by the motor 14 vehicle dealer on and after the date the manufacturer or distributor 15 gives notice of the exercise of its right of first refusal. 16 expenses and fees must be paid by the manufacturer or distributor to 17 the dealer and to the preempted purchaser or transferee by the closing date of the sale of the dealership to the manufacturer or distributor 18 19 if the party entitled to reimbursement has submitted or caused to be submitted to the manufacturer or distributor an accounting of the 20 and fees within thirty days after receipt 21 expenses manufacturer's or distributor's written request for such an accounting. 22 23 A manufacturer or distributor may request such an accounting from the 24 proposed purchaser or transferee before exercising its right of first 25 refusal.

As a further condition to the exercise of its right of first refusal, a manufacturer or distributor shall assume and guarantee the lease or shall acquire the real property on which the motor vehicle franchise is conducted. Unless otherwise agreed to by the dealer and manufacturer or distributor, the lease terms or the real property acquisition terms must be the same as those on which the lease or property was to be transferred or sold to the proposed purchaser or transferee.

(4) If the selling dealer has disclosed to the proposed purchaser or transferee, in writing, the existence of the manufacturer's or distributor's right of first refusal, then the selling dealer has no liability to the proposed purchaser or transferee for a claim for damages resulting from the manufacturer or distributor exercising the right of first refusal. The manufacturer or distributor shall assume

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- 1 the defense of and hold the selling dealer harmless from and against
- 2 any and all claims, damages, losses, actions, or causes of action
- 3 asserted by the proposed purchaser or transferee arising from the
- 4 manufacturer's or distributor's exercise of its right of first refusal.
- 5 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 46.96 RCW 6 to read as follows:
- 7 VENUE. Notwithstanding the provisions of any franchise agreement
- 8 or any other provision of law to the contrary, the venue for a cause of
- 9 action, claim, lawsuit, administrative hearing or proceeding,
- 10 arbitration, or mediation, whether arising under this chapter or
- 11 otherwise, in which the parties or litigants are a manufacturer or
- 12 distributor and one or more motor vehicle dealers, is the state of
- 13 Washington. This provision does not apply to any voluntary dispute
- 14 resolution procedure that is not binding on the dealer. It is the
- 15 public policy of this state that venue provided for in this section may
- 16 not be modified or waived in a contract or other agreement, and any
- 17 provision contained in a franchise agreement that requires arbitration
- 18 or litigation to be conducted outside the state of Washington is void
- 19 and unenforceable.
- 20 <u>NEW SECTION.</u> **Sec. 6.** Section captions used in this act are not
- 21 part of the law.

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